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Item Subject: Memo to Talbott - Rwanda

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May 2, 1994

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TO: The Acting Secretary

THROUGH: C - Mr. Wirth

FROM: RP - Phyllis Oakley, Acting

SUBJECT: Rwanda and Burundi: USG Humanitarian Response

The following provides a brief summary of where we are now in terms of responding to the Burundi and Rwanda humanitarian crises, and what the next steps will be.

USG Humanitarian Response to the Burundi Crisis: Since the onset of the Burundi emergency in October 1993, the USG has contributed about \$28 million in food, relief items and earmarked funds to organizations assisting Burundi refugees and displaced persons. The source of USG funding is as follows:

State/RP (for UNHCR, WFP and IFRC)	\$5,502,000
USAID/OFDA (for WFP and NGO activities)	4,292,500
USAID/FFP (food commodities for WFP)	9,000,000
USDA (food commodities for WFP)	8,900,000
DOD/HRA (airlift of supplies to UNHCR)	175,000

New Needs Arising from the Rwanda Crisis: The Rwanda crisis has imposed new demands on organizations both in Rwanda and in refugee-hosting countries. The following organizations are appealing for funds:

UNHCR (for Burundi and Rwandan Refugees)	\$58,300,000
ICRC (for conflict victims in Rwanda)	27,700,000
WFP (for administrative costs only)	3,630,126
WFP (food for Burundi/Rwanda region)	45,500,000
UNICEF	5,070,000
IOM	1,818,795
WHO	600,000
UN Department of Humanitarian Affairs (DHA)	430,000
NGOs	10,000,000+

ICRC's appeal is a reiteration the Rwanda section of its 1994 Emergency Appeal for Africa to which RP already contributed

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USG Humanitarian Response to the New Needs: Various USG agencies (State, USAID, DOD) have been meeting regularly to coordinate a USG response to the recent Rwanda crisis and the ongoing Burundi crisis. The following additional responses have already been decided upon:

State/RP (for UNHCR, WFP, and IFRC)	\$15,000,000
USAID/OFDA (for ICRC)	\$ 1,000,000
USAID/FFP (commodities for WFP and ICRC)	\$11,000,000
USDA (food commodities for WFP)	\$ 8,700,000

DOD/HRA has indicated a willingness to use funds at its disposal for transport and to provide excess supplies that may be useful.

The Most Critical Problems We Face: For the humanitarian operation, these are the most serious problems we face:

- o Stopping the killing and assuring the safety of those now trapped in urban and border areas;
- o Providing an adequate humanitarian response that will not only relieve the victims suffering, but also mitigate the destabilizing effects of large-scale refugees flows;
- o Assessing the extent of need inside Rwanda and the ability to set up relief delivery systems under conditions of conflict;
- o The difficult logistics of reaching remote western Tanzania and eastern Zaire;
- o Covering the immediate food needs of Rwandan and Burundi refugees, returnees, and displaced persons. Most of the food already approved by USAID and USDA will not arrive until late summer. WFP may be able to divert food from other emergencies in the area (e.g., Somalia or Mozambique), but this will also take time in reaching those in need;
- o Beyond physical needs, the psycho-social impact of these crises will be a challenge for many years to come.

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\$35 million. WFP's ongoing appeal issued before the latest Rwanda crisis will require updating.

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